

Message Text

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ACTION IO-11

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FM AMEMBASSY NDJAMENA

TO SECSTATE WASHDC 1016

C O N F I D E N T I A L NDJAMENA 0455

E O 11652: GDS

TAGS/ PORG, PFOR. CD

SUBJECT: MULTILATERAL AFFAIRS: DEPTS ORGANIZATION ACTIVITIES
AND OBJECTIVES

REF: STATE 037591

1. MULTILATERAL AFFAIRS OFFICER IS DCM.

2. FOLLOWING RESPONSES KEYED TO PARA SEVEN REFTEL;

A. GOC HAS REPEATEDLY STATED ITS ADHERENCE TO CHARTERS
OF UN AND OAU, POLICY OF NON-INTERFERENCE IN INTERNAL AFFAIRS OF
OTHER NATIONS, AND WILLINGNESS TO RECOGNIZE OTHER STATES
IRREGARDLESS OF POLITICAL COLORATION. BEYOND THESE GENERAL
PRINCIPLES WHICH OF COURSE ENCOMPASS ADHERENCE TO COLONIAL
BOUNDARIES FOR AFRICAN STATES AT TIME OF INDEPENDENCE, THUS
PRESERVING GOC'S GEORGRAPHIC INTEGRITY AGAINST LIBYAN INTERVENTION
IN NORTY, GOC HAS NO PARTICULAR MULTILATERAL INTERESTS AND
OBJECTIVES. CHAD IS TOO SMALL AND TOO POOR TO ASPIRE TO LEADERSHIP
OR EVEN MEMBERSHIP IN MOST COMMITTEES OF MULTILATERAL ORGANIZATIONS
B. OTHER COUNTRIES AND GROUPS OF COUNTRIES HAVE CONSIDERABLE
INFLUENCE ON CHADIAN POLICY ON MULTILATERAL AFFAIRS. CHAD AS A
SEMI-MUSLIM COUNTRY FOLLOWS LEAD OF ARAB STATES ON ALL QUESTIONS
CONCERNING ISRAEL AND ZIONISM. IT ADHERES TO ESTABLISHED GROUPINGS
OF AFRICAN STATES AND THIRD WORLD ON INTERNATIONAL QUESTIONS IN
WHICH IT HAS NO DIRECT INTEREST.

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C. GOC HAS LIMITED CONTROL OF ITS DELEGATIONS TO INTERNATIONAL

ORGANIZATIONS AND MEETINGS, LARGELY CONFINED TO PRE-DEPARTURE BRIEFINGS OF REPRESENTATIVES, IT TENDS, HOWEVER, TO SEND DELEGATES SELECTED FROM THE NDJAMENA HIERARCHY WHEN IMPORTANT ISSUES ARE UNDER CONSIDERATION. ITS INSTRUCTIONS TO ITS DELEGATES AND THE REPORTING OF ITS DELEGATES TO NDJAMENA ARE HAMPERED BY POOR COMMUNICATIONS AND THE DEEP-SET CONVICTION OF THE GOC THAT FRENCH TECHNICIANS WHO OPERATE LOCAL CABLE SERVICE QUICKLY TRANSMIT CONTENTS OF OFFICIAL GOC MESSAGES TO FRENCH INTELLIGENCE.

D. AS NOTED ABOVE, GOC TENDS TO SEND REPRESENTATIVES OF NDJAMENA GOVERNMENT TO INTERNATIONAL MEETINGS WHERE IT HAS REAL INTERESTS RATHER THAN DEPEND UPON PERMANENT REPRESENTATIVES ABROAD.

ONCE LAST YEAR, FOR EXAMPLE, THE GOC APPOINTED ITS FIRST PERMREP TO THE UNITED NATIONS WHO NOT ALSO RESPONSIBLE FOR BILATERAL REPRESENTATION TO USG. IN THOSE FEW AREAS OF MULTILATERAL AGENCY CONCENTRATION, SUCH AS SWITZERLAND AND PARIS, WHERE GOC HAS A PERMANENT REPRESENTATIVE, THEY HAVE WIDE DISCRETION ON QUESTIONS NOT OF IMMEDIATE IMPORTANCE TO GOC. SUCH REPRESENTATIVES MAY BE EXPECTED TO FOLLOW LEAD OF MAJORITY OF AFRICAN AND THIRD WORLD STATES.

E. GOC IS WILLING TO LISTEN TO EMBASSY'S PRESENTATION OF USG POLICY ON MULTILATERAL ISSUES, BUT WHERE PREVIOUS REGIME WOULD BE WILLING TO ACCEPT AND VOTE FOR USG POSITIONS AS MATTER OF COURSE, NEW MILITARY GOVERNMENT TAKES ITS GUIDANCE FROM MAJORITY AFRICAN STATES AND THIRD WORLD ON QUESTIONS NOT DIRECTLY RELATED TO ITS OWN INTERESTS. GOC FEELS IT SELDOM HAS REASON TO FOLLOW USG POLICY RECOMMENDATIONS REGARDING VOTING IN MULTILATERAL ORGANIZATIONS. USG POLICY TOWARDS GOC IS TANGENTIAL TO MOST MULTILATERAL ISSUES AND AREAS OF DIRECT BILATERAL INTEREST SUCH AS ECONOMIC ASSISTANCE ARE PREDICATED ON LONG TERM DEVELOPMENT GOALS UNLIKELY TO BE AFFECTED BY IMMEDIATE MULTILATERAL POLICY CONSIDERATIONS. GOC HAS NO STRONGLY FELT VIEWS ON MULTILATERAL POLICY ISSUES AND DOES NOT ENLIST SUPPORT OF THIS, OR PRESUMABLY, OTHER EMBASSIES, IN PURSUIT OF ITS OWN MULTILATERAL GOALS. IN SUM GOC IDENTIFIES ITS NATIONAL INTERESTS ON MULTILATERAL QUESTIONS WITH THOSE

OF AFRICAN AND THIRD WORLD STATES IN GENERAL. DWYER

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